

POLICY AGENDA FOR THE 117TH CONGRESS





Advocates for Literacy (A4L) is a coalition of organizations representing teachers, school leaders, librarians, specialized instructional support personnel, paraeducators, parents, education researchers, education publishers, nonprofits representing underserved populations, and more.

Literacy—reading and writing—is *the* foundational tool for all students, including students with disabilities, students of color, and English language learners. Literacy is essential to breaking the cycle of poverty and increasing access to opportunity in the United States. Literacy instruction also plays a crucial role in developing a competent global workforce by developing the verbal and math skills that will qualify learners for employment in the fields of science, technology, engineering, manufacturing, creative arts, communications, education, healthcare, and business ownership and management. Higher literacy rates are associated with healthier populations, less crime, greater economic growth, and higher employment rates. Reading and writing are the basic building blocks necessary to acquire advanced skills.¹

¹ Patrinos, H. A. (2017). "Why we should invest in getting more kids to read—and how to do it," https://hpatrinos.com/2017/06/22/why-we-should-invest-in-getting-more-kids-to-read-and-how-to-do-it.

Why Literacy Matters



For decades, reading scores across the nation have remained stagnant.

The results reported in the 2019 National Assessment of Educational Progress (NAEP)—the "Nation's Report Card" assessing what U.S. students know and can do showed that reading scores have decreased for 4th, 8th, and 12th graders since 2017. Only 35% of fourthgrade students, 34% of eighth-grade students, and 37% of twelfth-grade students performed at or above the proficient level on NAEP's reading assessment.²

PERCENTAGE OF STUDENTS PERFORMING AT OR ABOVE PROFICIENT LEVEL

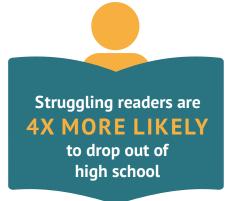


Further, there are persistent and troubling racial and economic disparities in literacy. Black and Hispanic students enter high school with literacy skills on average three years behind those of white and Asian students. Literacy skills of students from low-income families average five years behind those of students from highincome families.³

Research on the NAEP assessment found that only an estimated 37% of twelfth-grade students in 2019 were considered academically prepared for college, meaning they could do entry-level college coursework without the need for remedial courses.

NAEP defines *proficiency* as competency over challenging subject matter⁴ and defines *reading* as an active and complex process that involves:

- Understanding written text
- Developing and interpreting meaning
- Using meaning as appropriate to type of text, purpose, and situation



The research is clear.

If children are not proficient readers by the end of third grade, they face daunting challenges ahead as they encounter more advanced and different types of text. They are increasingly expected to comprehend and analyze the information they read, while at the same time expanding their vocabulary. Struggling readers—disproportionately students from low-income families and students of color—seldom catch up with their peers academically and are four times more likely to drop out of high school.⁶ To maintain its place as a world leader, the United States must have high education standards for our nation's students and actively support educators in helping students attain proficiency and grade level achievement.

- ² The Nation's Report Card (2020). NAEP Report Card: 2019 NAEP Reading Assessment. https://www.nationsreportcard.gov/ highlights/reading/2019.
- ³ Reardon S. E., Valentino R. A., and Shores K. A. (2012). Patterns of literacy among U.S. students. *Future Child 22(2)*, 17–37. doi: 10.1353/foc.2012.0015. PMID: 23057129.
- ⁴ The Nation's Report Card (2020). NAEP Report Card: 2019 NAEP Reading Assessment. https://www.nationsreportcard.gov/ (accessed Dec. 4, 2020).
- ⁵ National Assessment Governing Board (2017). Reading Framework for the 2017 National Assessment of Education Progress. https://www.nagb.gov/naep-frameworks/reading/ 2017-reading-framework.html (accessed March 26, 2019).
- ⁶ Center for Public Education with the Black Council of School Board Members, Hispanic Council of School Board Members, National Caucus of American Indian/Alaska Native School Board Members, and Council of Urban Boards of Education (2015). Learning to read, reading to learn: Why third grade is a pivotal year for mastering literacy. https://www.nsba.org/-/media/NSBA/File/ cpe-learning-to-read-reading-to-learn-white-paper-2015.pdf (accessed Jan. 13, 2021).

What We Advocate For



A4L supports robust federal programs and **funding to help all students become proficient in reading**. A4L supports programs such as:

- Literacy Education for All, Results for the Nation (LEARN) program (formerly known as Striving Readers Comprehensive Literacy)
- Innovative Approaches to Literacy (IAL)
- Institute for Museum and Library Services (IMLS), which funds libraries across the country

A4L will continue to monitor and advocate for the programs and services created and funded by Congress that have a profound impact on the health and wellbeing, development, educational skills attainment, and productivity of our nation's youth. We hope to see an increased emphasis on developing robust programs and funding for existing programs that are benefiting students across the country.



To maintain its place as a world leader, the United States **must have high education standards** for our nation's students and **actively support educators** in helping students attain proficiency and grade level achievement.

We Need Your Support



In the wake of the COVID-19 pandemic, swift action is needed.

Projections show that school closures and the shift to virtual and remote learning have resulted in instructional loss and **will likely lead to a significant learning slide in the area of reading.** Questions remain regarding how best to support early literacy in young students when engaging in virtual learning. Schools are doing all they can during this challenging time, but **greater action is needed from the federal government**.

During the 117th Congress, we call on Congress and the Administration to take the following actions:

• The President's FY22 budget proposal and Congress' FY22 appropriations bill must include no less than \$500 million for the Literacy for All, Results for the Nation (LEARN) program, which builds on the success of the Striving Readers Comprehensive Literacy (SRCL) program. These grant programs allow states to support high-quality professional development for teachers, principals, and specialized instructional support personnel to improve birth through grade 12 literacy instruction for struggling readers and writers, including English language learners and students with disabilities.

- Congress must prioritize significant and comprehensive funding for K-12 schools in response to the COVID-19 pandemic. Additional funding will allow schools to continue to operate and serve the needs of all students in light of devastating state and local budget shortfalls, which are expected to further exacerbate the shortages of teachers and specialized instructional support personnel in our highestneed schools.
- Congress must invest in and the U.S. Department of Education must prioritize research into evidence-based literacy instruction to strengthen educator preparation and professional learning. As we see declines in reading scores on the National Assessment of Educational Progress and schools are forced to educate students virtually, additional research is needed to identify best practices for virtual, evidence-based literacy instruction from birth through grade 12.

ABOUT ADVOCATES FOR LITERACY

Advocates for Literacy is a coalition of over 60 organizations that supports improved literacy instruction through comprehensive, birth-through-grade-twelve, state-led literacy plans that target struggling and economically disadvantaged students who have low English Language Arts assessment scores. Members include:

Academic Language Therapy Association ACT Advocacy Institute Alliance for Excellent Education American Association of Colleges for Teacher Education American Federation of Teachers American Library Association American Occupational Therapy Association Association on Higher Education and Disability Association for Middle Level Education CAST Coucil of Adminstrators of Special Education Council for Exceptional Children Center for the Collaborative Classroom Early Care and Education Consortium Easterseals Edge Consulting **Education Northwest** Every Child Reading First Five Years Fund First Focus Campaign for Children Grimes Reading Institute **Higher Education Consortium** Highscope Educational Research Foundation Home Instruction for Parents of Preschool Youngsters Institute for Educational Leadership International Dyslexia Association International Literacy Association Keys to Literacy Knowledge Alliance Learning Ally Learning Disabilities Association of America Literacy How, Inc.

National Adolescent Literacy Coalition National Association of Elementary School Principals National Association of ESEA State Program Adminstrators National Association of School Psychologists National Association of Secondary School Principals National Association of State Boards of Education National Association of State Directors of Special Education National Black Child Development Institute National Black Justice Coalition National Center for Families Learning National Center for Learning Disabilities National Council of Teachers of English National Down Syndrome Congress National Down Syndrome Society National Education Association National Forum to Accelerate Middle-Grades Reform National Rural Education Association National Urban Alliance for Effective Education National Writing Project Nemours Children's Health System Parents as Teachers **Reading Partners** Reading Recovery Council of North America Scholastic Inc. School Social Work Association of America TASH Teach Plus **Tesol International Association** The Arc United Way Worldwide WestEd Zero to Three



To learn more, please contact Amanda Karhuse, Chair of Advocates for Literacy at karhusea@nassp.org.